

# **GOAL 9:** Youth Employment

New Brunswick will decrease its provincial youth unemployment rate so that it is equal to or less than the national rate by 2024.

**Status: PROGRESSING (BUT FOR THE WRONG REASONS)** 



### **Current Situation**

The province of Nova Scotia set a goal through *OneNS* of lowering its youth unemployment rate to match the Canadian rate. If New Brunswick adopts a similar goal, it should aim to lower its youth unemployment rate so that it is equal to, or lower than, the national rate by the year 2024. The New Brunswick should aim to accomplish this specifically by increasing youth employment rates.

In 2018, the unemployment rate for New Brunswick's youth (aged 15-24) was 12.8%, while the national rate was 11.1%. The gap between the provincial and national rates has also recently been decreasing. The difference between the two decreased from 1.9% in 2017 to 1.7% in 2018.



## **Section One: The Difference That Needs to be Met**

8%
7%
6%
5%
4%
3%
2%
1%
0%
1983 1988 1993 1998 2003 2008 2013 2018

Figure 1: Gap Between Youth Unemployment Rates, closer to 0% the better (Canada and New Brunswick)

#### **Interpreting the Data**

The youth unemployment rate measures the percentage of New Brunswickers (aged 15-24) who are looking for employment but are unable to find work. The current unemployment rates for New Brunswick and Canada suggest that youth unemployment is improving in the province and is approaching the national rate in a progressive manner. If this pattern continues, New Brunswick will be on track to achieve the suggested goal of reaching an unemployment rate equal to, or less than, that of Canada by the year 2024.

However, it should be noted that a decrease in the youth unemployment rate does not necessarily correspond with economic growth. A lower unemployment rate could also indicate a discouraged workforce in which more youth may have given up in their search for employment, removing themselves from the labour force. For New Brunswick to boost its economy, it should focus on achieving a lower unemployment rate specifically by improving youth employment and participation in the labour force.

Changes in New Brunswick's unemployment rate are influenced by two factors: 1) the employment of people who are seeking work and 2) the number of people seeking employment. If fewer people are looking for work and/or more people successfully find employment, the unemployment rate will decrease.



## **Data Deep Dive**

Data: Figure 1	Canadian	New Brunswick	Unemployment
	<b>Unemployment Rate</b>	<b>Unemployment Rate</b>	Rate Gap
1976	12.4%	16.8%	4.4%
1977	13.8%	21.1%	7.3%
1978	14.0%	19.2%	5.2%
1979	12.7%	17.3%	4.6%
1980	12.8%	17.7%	4.9%
1981	12.8%	18.6%	5.8%
1982	18.2%	22.8%	4.6%
1983	19.2%	24.3%	5.1%
1984	17.4%	22.8%	5.4%
1985	15.8%	22.9%	7.1%
1986	14.7%	22.6%	7.9%
1987	13.2%	20.0%	6.8%
1988	11.5%	18.1%	6.6%
1989	10.9%	18.1%	7.2%
1990	12.3%	18.9%	6.6%
1991	15.8%	20.1%	4.3%
1992	17.2%	20.7%	3.5%
1993	17.2%	19.7%	2.5%
1994	15.9%	18.8%	2.9%
1995	14.8%	17.7%	2.9%
1996	15.4%	18.5%	3.1%
1997	16.3%	20.4%	4.1%
1998	15.1%	18.1%	3.0%
1999	14.1%	16.4%	2.3%
2000	12.7%	15.7%	3.0%
2001	12.9%	17.0%	4.1%
2002	13.6%	15.2%	1.6%
2003	13.6%	16.2%	2.6%
2004	13.4%	15.3%	1.9%
2005	12.4%	14.8%	2.4%
2006	11.7%	13.7%	2.0%
2007	11.2%	11.8%	0.6%
2008	11.6%	14.7%	3.1%
2009	15.4%	14.7%	-0.7%
2010	14.9%	16.2%	1.3%
2011	14.3%	17.3%	3.0%
2012	14.4%	17.8%	3.4%
2013	13.7%	17.6%	3.9%
2014	13.5%	17.5%	4.0%
2015	13.2%	17.8%	4.6%
2016	13.1%	15.1%	2.0%
2017	11.6%	13.5%	1.9%
2018	11.1%	12.8%	1.7%

Source: Statistics Canada, Table 14-10-0018-01 (formerly CANSIM 282-0002)



# Section Two: What does Youth Employment in New Brunswick Look Like?

90% 80% 44,200 44,300 46,200 70% 60% 50% 40% 3.0% 56,200 55,000 55,300 53,900 52,900 51,000 20% 10% 0% 2012 2013 2015 2016 2017 ■ Labour force ■ Employment ■ Unemployment

Figure 2: New Brunswick Youth Labour Force Indicators (Ages 15-24)

Data: Figure 2	Youth Labour Force	<b>Employed Youth</b>	Unemployed Youth
2012	56,200	46,200	10,000
2013	55,000	45,300	9,700
2014	55,300	45,600	9,700
2015	53,900	44,300	9,600
2016	52,900	44,900	8,000
2017	51,100	44,200	6,900
5-Year Difference	-5,100 Youth	-2,000 Employed Youth	-3,100 Unemployed Youth

Source: Statistics Canada, Table 14-10-0018-01 (formerly CANSIM 282-0002)

#### **Interpreting the Data**

New Brunswick's population is aging, and the number of youths in the province is decreasing. Since 2012, this has led to a decline in both the total youth labour force and the number of unemployed youths seeking work. The number of employed youths has also declined, though less significantly.

The term **labour force** refers to the number of people actively seeking work—it is a total of unemployed and employed individuals. If a person is not seeking employment, that person is not participating in the labour force.

<sup>\*</sup>Values are approximate and rounded by Statistics Canada to the nearest thousand.



Between 2012 and 2018, New Brunswick's youth employment rate increased by 2.6%, while the youth labour force participation rate fell by only 0.3%. However, between 2016 and 2017, the employment rate remained constant at 54%, while the participation rate and unemployment rate fell (by 1.4% and 1.6%, respectively). If the unemployment rate was decreasing because more New Brunswick youths were finding work, this would be reflected by an increase in the employment rate. However, the constant employment rate suggests that some youths left the labour force. In other words, the unemployment rate decreased because these workers no longer sought employment, not because they found a job.



Figure 3: Youth Labour Force Rates (Ages 15-24)

Data: Figure 3	Unemployment Rate (Ages 15-24)	Participation Rate (Ages 15-24)	Employment Rate (Ages 15-24)
2012	17.8%	62.6%	51.4%
2013	17.6%	62.3%	51.3%
2014	17.5%	64.1%	52.8%
2015	17.8%	63.7%	52.4%
2016	15.1%	63.7%	54.0%
2017	13.5%	62.3%	54.0%
2018	12.8%	66.0%	57.5%

Source: Statistics Canada, Table 14-10-0018-01 (formerly CANSIM 282-0002)

#### **Interpreting the Data**

The teenage unemployment rate has shown a downward trend for New Brunswick since the beginning of the reference period. Teenage unemployment was at it's lowest just prior to the recession, which caused a notable increase from 13.7% in 2007 to 23% in 2012. As of 2018, teenage unemployment is currently at 14.7%, and is on-track to return to pre-recession levels.



# Section Three: Youth and Young Adult Unemployment

30% 25% 20% 15% 10% 5% 0% 1986 1990 1994 1998 2002 2006 2010 2014 2018 Canada (target)

Figure 4: Youth Unemployment Rates (Ages 15-19)

#### **Interpreting the Data**

The unemployment rate for young adults in New Brunswick has followed a similar trend to the teenage rate, however it appears to have taken slightly longer for the unemployment rate of young adults to return to pre-recession levels.

#### **Data Deep Dive**

Data: Figures 4-5	Canadian Unemployment Rate Ages 15-19	New Brunswick Unemployment Rate Ages 15-19
1976	15.6%	19.8%
1977	17.1%	26.6%
1978	17.6%	23.8%
1979	15.9%	21.1%
1980	16.1%	19.8%
1981	16.0%	21.2%
1982	21.5%	25.9%
1983	21.8%	26.3%
1984	19.7%	24.1%
1985	18.3%	22.8%
1986	16.5%	24.7%
1987	14.8%	20.1%
1988	12.8%	20.1%
1989	12.8%	19.9%
1990	13.9%	21.2%
1991	16.6%	19.4%



1992	19.3%	20.2%
1993	19.6%	20.2%
1994	18.3%	19.0%
1995	17.7%	20.3%
1996	19.4%	20.1%
1997	21.4%	23.4%
1998	19.9%	20.1%
1999	18.3%	17.3%
2000	16.5%	18.1%
2001	16.8%	20.9%
2002	18.0%	17.6%
2003	18.1%	18.0%
2004	18.1%	18.9%
2005	16.5%	17.1%
2006	15.9%	18.4%
2007	14.8%	13.7%
2008	15.5%	15.5%
2009	20.0%	17.6%
2010	20.0%	19.7%
2011	19.5%	21.5%
2012	20.1%	23.0%
2013	19.5%	21.1%
2014	18.5%	21.5%
2015	18.2%	19.0%
2016	17.8%	18.9%
2017	15.9%	18.6%
2018	15.3%	14.7%

Source: Statistics Canada, Table 14-10-0018-01 (formerly CANSIM 282-0002)



25% 20% 15% 10% 5% 0% 1986 1990 1994 1998 2002 2006 2010 2014 2018 Canada (target)

Figure 5: Youth Unemployment Rates (Ages 20-24)

#### **Interpreting the Data**

When the Canadian and New Brunswick youth unemployment rates are divided into two age groups (15-19-year-olds and 20-24-year-olds), it becomes apparent that the province previously achieved an unemployment rate equal to or lower than the national rate. For the 15-19 age group, this occurred during 1999, 2002-2003, and 2007-2009. However, the 20-24 age group did not reach this goal during the 1976-2017 study period, though the entire provincial youth population (aged 15-24) *did* have a lower unemployment rate than the Canadian rate in 2009. It is recommended that New Brunswick aim to sustain its current trend of decreasing unemployment from 2017 onward and attempt to reach the suggested target by 2024 for both age groups and should be looking to decrease the unemployment and increase employment in the 20 -24 age group.

#### **Data Deep Dive**

Data: Figures 4-5	Canadian Unemployment Rate Ages 20-24	New Brunswick Unemployment Rate Ages 20-24
1976	10.2%	14.9%
1977	11.6%	17.4%
1978	11.6%	16.5%
1979	10.4%	14.9%
1980	10.6%	16.2%
1981	10.6%	16.7%
1982	16.2%	20.7%
1983	17.8%	23.1%
1984	16.1%	21.9%
1985	14.4%	22.9%
1986	13.6%	21.4%
1987	12.3%	19.9%
1988	10.7%	16.9%



1989	9.7%	17.3%
1990	11.3%	17.3%
1991	15.4%	20.6%
1992	15.9%	20.9%
1993	15.7%	19.3%
1994	14.4%	18.6%
1995	13.0%	16.3%
1996	12.9%	17.5%
1997	13.1%	18.6%
1998	12.1%	17.0%
1999	11.2%	15.5%
2000	10.1%	14.2%
2001	10.2%	14.3%
2002	10.6%	13.5%
2003	10.6%	15.0%
2004	10.3%	13.0%
2005	9.7%	13.2%
2006	8.8%	10.6%
2007	8.7%	10.6%
2008	8.9%	13.9%
2009	12.2%	12.5%
2010	11.6%	13.9%
2011	11.0%	14.7%
2012	11.0%	14.5%
2013	10.4%	15.4%
2014	10.7%	15.1%
2015	10.4%	16.8%
2016	10.6%	12.9%
2017	9.3%	10.3%
2018	8.8%	11.8%

Source: Statistics Canada, Table 14-10-0018-01 (formerly CANSIM 282-0002)

#### Changes to the Baseline, Indicator, or Target

(The following information on changes has been collected directly from OneNS and is deemed relevant to the discussion for New Brunswick)

• Contextual numbers are not included in the statement of this goal. It is suggested that New Brunswick mirror Nova Scotia's goal (available at <a href="https://onens.ca/goals/goal-9-youth-employment/">https://onens.ca/goals/goal-9-youth-employment/</a>) of closing the gap between the provincial and national employment rates. This differs from the original goal of 14% outlined for Nova Scotia in the 2014 *Now or Never* report (found at <a href="https://onens.ca/img/now-or-never.pdf">https://onens.ca/img/now-or-never.pdf</a>).